MANAGING AND REDUCING SOCIAL VULNERABILITY IN THE CONTEXT OF FLOOD RISKS IN MUMBAI

S. S. Shinde Jt. Municipal Commissioner Municipal Corporation of Greater Mumbai



HAZARDS THAT HAVE IMPACTED OR CAN POTENTIALLY IMPACT MUMBAI CITY

 Hydrological & Climatological Disasters Floods Cyclones Cloud Bursts Sea Erosion 	 4) Accident Related Disasters Fires Oil Spills Major Building Collapses Festival related Disasters Air, Road & Rail Accidents
 2) Geological Disasters Earthquakes Landslides 3) Chemical, Industrial & Nuclear Disasters	 5) Epidemics Dengue H1N1 Malaria Gastroenteritis

Chlorine gas leak on 14th July 2010

- Insular Location
- Physiographic constraints- city is confined to 35⁰ Wedge
- Large tracts of reclaimed land
- Extreme population and structural density



- Rainfall characteristics average 2363 mm/year
 - Almost 60% of Average rain falls during 2 months in a year
 - Often 35-40 % in 2-3 events

Percentage of Annual Rainfall				
Year / Month	June	July	August	September
2004	13.2	38.4	40.0	8.4
2005	21.0	43.7	10.2	25.1
2006	16.7	40.3	31.3	11.7
2007	37.0	20.4	25.7	16.9
2008	37.5	29.5	19.5	13.4
2009	14.8	48.7	13.4	23.1
Avg.	23.4	36.9	23.4	16.4



Large number of old Dilapidated buildings



299 A - BOTAWALA BLDG., Mazgaon

Large number of vulnerable informal settlements



- Inadequate transport facilities
 - Overcrowded trains 6.3 million commuters daily which is the highest passenger density in the world
 - Extremely congested roads more than 2 million vehicles plying on the road
 - No redundancy in existing system
 - Transport network comprises of long unidirectional corridors-Few East-West linkages





CAUSES OF FLOODING IN MUMBAI

- Rainfall Characteristics
- Flooding of Rivers
- Inadequate Storm Water Drainage System
- Increase in Impermeable Surface Cover

Mumbai 944 mm in 24 hrs.

AREAS VULNERABLE TO FLOODING

- Flooding Spots: 266
- Chronic Flooding Spots: 55
- Slum localities within high tide line: 57



COAST VULNERABLE TO INUNDATION

Length of coastline: 170 km



Landslides

• Landslide Prone Areas: 127



MEASURES INITIATED TO MITIGATE FLOODING OF RIVERS

Widening and Deepening of Rivers in the City

<u>Mithi River</u> – the largest drainage system in the heart of the suburbs

- Excavation of over 300,000 cubic meters of silt and almost 500,000 cubic meters of hard rock from the river bed.
- Construction of 7.4 km long RCC retaining wall.
- Construction of a 25 meter long and 4.5 meter high weir to discharge water slowly from the river during periods of heavy rainfall.
- Creation of a holding pond for flood protection in its micro-catchment.
- Demolition of about 5000 structures for widening the river.
- Total expenditure incurred till April 2010 INR 4308 million

MEASURES INITIATED TO MITIGATE FLOODING OF RIVERS

Dahisar River:

 Training of 1800 meters of the river at a cost of INR 280 million.

Poisar River:

Training of 3550 meters of the river INR 670 million.

Oshiwara River

 Widening and training of three watercourses at a cost of INR 275 million.



MEASURES INITIATED TO MITIGATE FLOODING AUGMENTING THE STORM WATER DRAINAGE SYSTEM

Implementation of BRIMSTOWAD project

- SWD system is being augmented four times design for rainfall of 50 mm/hour with run-off coefficient of one.
- Since 2006, the SWD system is being cleaned/desilted to the bottommost level. Annual expenditure incurred -over INR 500 million.
- Widening, deepening and training of major watercourses.
- Rehabilitation of old drains, particularly in the Island City.
- Installation of 9 storm water pumping stations to discharge incoming Storm Water flow in the Sea. In addition, 196 smaller pumps have been provided at 189 locations on storm water lines to overcome invert problems and flat gradients.

MEASURES INITIATED TO MITIGATE URBAN DECAY

1999: Development Control Regulation **33(7)** amended for buildings constructed before 1950 and those declared as dangerous, prior to monsoon of 1997.

February 25, 2009: DCR 33(9) rules amended for repairs and reconstruction of cessed buildings and urban renewal schemes.

Notification for use of Cluster Approach for redevelopment of cessed buildings, buildings belonging to Government, Semi Government and Municipal Corporation of Greater Mumbai, buildings that are declared dangerous or injurious to health and slum areas.

DEVELOPMENT OF INDIVIDUAL BUILDINGS DCR 33(7)



CLUSTER DEVELOPMENT



OTHER MEASURES INITIATED

Construction of Cyclone Shelters

- Construction of Four Cyclone Mitigation Shelters with financial aid from World Bank
- Under normal conditions will be used as Municipal Schools
- Will benefit about 3000
 Disaster affected persons



INSTALLATION AUTOMATIC WEATHER STATIONS & FLOW GAUGES

- 35 automatic weather stations have been installed through out Mumbai to get real time intensity of rain fall.
- Rain fall data is transmitted every 15 minutes.
- The data is monitored, analyzed and the warnings are issued of flooding
- Flow Gauges have been installed upstream of Mithi River to monitor water flow and issue warning to the population living down stream.



MCGM, the local authority for Mumbai, is aligning itself with international standards conforming to Hyogo Framework for Action through reforms in its institutions, policies, and legal frameworks for disaster risk management.



ESTABLISHMENT OF EMERGENCY OPERATION CENTRES

- State of the Art Emergency Operation Center at Municipal Head Office & at all Wards
 - Operational 24 x 7
 - Array of latest
 Communication Systems
 - Computer system with
 Disaster Management &
 Early Warning Software



COORDINATION WITH INTERNAL DEPARTMENTS



CORDINATION WITH EXTERNAL AGENCIES



DRMMP Mumbai: Objectives

1. Establish a competent emergency management system within Greater Mumbai

Institutionalize a sound disaster risk management
 (DRM) practice for Stakeholders

3. Propose a coherent set of policies and actions to reduce disaster risk within Greater Mumbai 4. Make this project

 a model to other
 cities in India

 through knowledge

 sharing and
 participation

Focus Groups

Focus Group 1 (FG1)	 Legal and Institutional Arrangements
Focus Group 2 (FG2)	 Hazard, Vulnerability and Risk Assessment
Focus Group 3 (FG3)	 Shelter and Disaster Risk Resiliency
Focus Group 4 (FG4)	 Land Use Planning, Urban Development and Environmental Management
Focus Group 5 (FG5)	 Emergency Management, Social Mobilization & Public Awareness

Background

- A disasterprobability matrix is often used for this prioritising disasters
- Mumbai DRMMP considers earthquake and flood as the main hazards



Structural Vulnerability

 Structural vulnerability can be expressed in terms of vulnerability curves



Structural Vulnerability

 Must consider the consequences of very poor building stock – example: Mumbai

Year	Collapses
1993-94	236
1994-95	253
1995-96	224
1996-97	272
1997-98	259
1998-99	305
1999-00	154
2000-01	260
2001-02	273

Ð in Mumbai earthquak Number of building collapses ithout any



















1	
Injuries	720,000
Deaths	169,000
Direct Economic Loss (Rs. Million)	501,000

Scenario: Mw 6.5 earthquake on Panvel flexure at 10:00 AM

Emergency Support Function

ESF No.	Emergency Support Function
ESF 1	Communication
ESF 2	Public Safety and Law & Order
ESF 3	Fire Fighting
ESF 4	Search & Rescue
ESF 5	Transport
ESF 6	Public Health and Sanitation
ESF 7	Resource Management
ESF 8	Information Management
ESF 9	Mass Care Housing and Human Services
ESF 10	Relief Supplies
ESF 11	Energy (Power fuel and Gas)
ESF 12	Utility Services
ESF 13	Public Works and Infrastructure
ESF 14	Oil and Hazardous Material Response

- Analysis and Diagnosis
- Risk Analysis
- DRMMP Planning and Framework
 Development
- DRMMP Framework
- Strategic Planning and Implementation Work Outputs
- State-of-the-Practice Local Level DRM Organizational Structure
- Training and Capacity Building



International Strategy for **Disaster Reduction**

On June 8, 2010 Mumbai signed up for the 2010 -11 World Disaster Reduction Campaign "Making Cities Resilient" "My City is Getting Ready" under UN- ISDR program





Municipal Corporation Of Greater Mumbai

Thank You....

Making Mumbai a better and safe place to live in